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from the Missouri Department of Elementary & Secondary Education, Special Education Compliance Section

# Issues in EDUCATION

Please copy and route to your staff

#### Prior Written Notice

s a result of changes in the 1997 Reauthorization of the Individuals with Disabilities Education Act (IDEA), as well as findings by the Office of Special Education Programs (OSEP) during their April 1997 monitoring of the State of Missouri regarding requirements relating to the provision of Prior Written Notice, the Special Education Compliance Section has prepared this technical assistance bulletin to clarify for districts:

- 1. when Prior Written Notice is to be provided,
- 2. what the content of a Prior Written Notice is to be, and
- 3. in which circumstances Procedural Safeguards for Children and Parents must be provided.

This bulletin will also explain the difference between a *Notice* and a *Notification*.

#### What does the Law require?

IDEA 97 requires that a district provide the parent/legal guardian with a Prior Written Notice any time that it proposes or refuses to initiate or change the *identification, evaluation, educational placement or the provision of a Free Appropriate Public Education (FAPE).* The law also requires that a copy of the Procedural Safeguards accompany the Notice of Intent/ Consent to Reevaluate. For all other Prior Written Notices, there must be a statement on the notice that informs parents that:

1. they have protections under the Procedural Safeguards and

- a means by which a copy of the Procedural Safeguards can be obtained, and
- 2. sources for parents to contact to obtain assistance in understanding the provisions of the Procedural Safeguards.

# What actions by districts require a Prior Written Notice?

The actions taken by a district which necessitate the provision of Prior Written Notice are:

- **%** Initial Evaluation-Notice of Action Intent to Evaluate must be provided to the parent prior to conducting an eligibility determination if the team reviewing existing data as part of an initial evaluation determines no additional data is needed. If the team determines that additional data is needed in order to make an eligibility determination, then a Notice of Action Intent/Consent must be provided and written parental permission obtained prior to conducting any assessments. A description of the areas to be assessed and any assessment instruments the district proposes to use, if known, must be included as a part of this Notice.
- Reevaluation A Notice of Action Intent/Consent must be provided to a parent prior to the conducting of any tests/assessments as part of a reevaluation of a student with disabilities. As with initial evaluation, a description of the areas to be assessed and tests/assessments to be used, if known, must be

- included as part of this Notice. IDEA 1997 now requires that a district obtain written parental consent before conducting any tests/assessments as part of a reevaluation, unless, after the district has provided notice and made reasonable attempts to obtain consent, the parent has failed to respond.
- Initial placement A Notice of Action Intent/Consent for Initial Placement must be provided to the parent and written parental consent received prior to the initial placement of a student with a disability.
- & Action refused Any time the district, at the request of the parent/guardian, refuses to initiate or change the identification, evaluation, educational placement or the provision of FAPE, the district must provide a Notice of Action Refused. Some examples of when this might occur are: parental request for Evaluation or Reevaluation or parental request for a specific special education or related service, modification or accommodation in the IEP.
- ※ Ineligibility A Notice of Action Ineligibility must be provided whenever a district evaluates a

- child and determines them to be ineligible for services under IDEA.
- **%** Change in type or amount of services A Notice of Action must be provided to parents any time there is a change in the type or amount of services provided (see page 4 for explanation of requirement to provide Notice when there is a change in FAPE).
- **38** Out-of-state transfer Upon the enrollment of a transfer student from another state, the receiving district must provide Notice of Action when the district chooses to accept the out-of-state evaluation report.

## What are the contents of a Prior Written Notice?

IDEA requires that a Prior Written Notice include the following components:

- 1. description of the action proposed
- 2. explanation of why the action is taken
- 3. description of options considered to this action and why they were rejected
- 4. description of each evaluation procedure, test, record, or report used as a basis for the action
- 5. description of any other relevant factors considered
- 6. \*statement of parent's protection under the Procedural Safeguards and a means by which a copy can be obtained
- 7. \*sources for parents to contact to obtain assistance in understanding the provisions of the Procedural Safeguards

\*Note: These statements are not required to be included on any Notice in which it is required that a *copy* of the Procedural Safeguards accompany the Notice.

While the law clearly specifies the content of the Prior Written Notice, it does not dictate the form or format that a district must use for the notice. Notice may be provided through a letter to the parent/guardian, as long

as all of the required components are included in the letter. Districts may also use a separate *notice* form. Finally, notice of a change in placement or provision of FAPE may be provided through the IEP document, as long as all of the required components of the notice are included in the IEP *and a copy* of the IEP is given to the parent at least 10 days prior to the proposed action.

#### When must a copy of the Procedural Safeguards for Children and Parents be provided?

IDEA 97 requires that a copy of the Procedural Safeguards be provided, at minimum, upon:

- 1. Initial referral for evaluation -At the point of referral, the district must provide to the parent/ guardian, without delay, a copy of their Procedural Safeguards. Without delay generally means within 1-5 days of the referral. What is the point of referral? For a parent referral, it is the documented date that the district received either the verbal or written request from the parent to conduct an evaluation. For a district referral, it is the point at which, based upon district referral procedures district staff determined that there was reason to suspect that the child might have a disability and that an evaluation should be conducted.
- 2. Each notification of an IEP meeting A copy of the Procedural Safeguards must accompany each notification of an IEP meeting. IEP notifications may be either verbal or written. If written, the Procedural Safeguards should accompany the written notification form. If the notification is verbal, the Procedural Safeguards should be provided to parents immediately in the most expeditious manner.
- 3. **Reevaluation of the child** When the IEP team has made a

- determination that assessments need to be conducted in order to gather data as part of a child's reevaluation, a Notice Action of Intent/Consent to Reevaluate must be provided and a copy of the Procedural Safeguards must accompany this Notice.
- 4. **Discipline** Procedural Safeguards must accompany certain notifications of a disciplinary action (see http://www.dese.state.mo.us/divspeced/Compliance).
- 5. Upon request for a due process hearing (a responsibility of the Department of Elementary and Secondary Education) Whenever a parent/guardian files a request for Due Process with the Missouri Department of Elementary and Secondary Education, a copy of their Procedural Safeguards will be provided.

NOTE - Documentation is required that Prodedural Safeguards were given in a timely manner. Documentation should include the month/day/ year and might appear on the Notice of Action, in a district's student log or any other chosen means of documentation by the district. This documentation also applies to verbal notifications of IEP meetings.

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#### Notification & Notice

# The difference between a *Notice* and a *Notification*

As noted previously, IDEA requires that a Prior Written Notice (hereafter referred to as Notice) be provided any time that a district proposes or refuses to initiate or change the identification, evaluation, educational placement, or the provision of a free appropriate public education (FAPE). As mentioned above, this Notice also must be in writing, must contain certain statements and information and must be provided prior to the district taking any given action. IDEA also indicates some instances in which a district is required to notify parents of various actions it is taking. Like a Notice, these notifications have certain statements/information that they must contain and they must be provided to the parent prior to the district taking any action. However, unlike a Notice, not all of these *notifications* must be in writing. Districts must be careful to document for any notifications given verbally, that the notification was given and all of the required components of the *notification* were conveyed to the parent/guardian. As with Notices, some notifications require that Procedural Safeguards accompany them, and some do not.

# Notification that no assessments are required as a part of reevaluation

If, as a result of the IEP team meeting for the reevaluation process, the team determines that no assessments need to be conducted in order to gather information to complete the reevaluation, the district must *notify* the parent of this decision. The notification that no further assessments are necessary must contain the following:

- 1. what the determination was and the reasons for it, and
- 2. the right of parents to request an assessment to determine whether the child continues to be a child with a disability.

This notification may be provided either verbally or in writing. It does not have to be accompanied by the Procedural Safeguards.

Note: The district shall *not* be required to conduct assessments unless requested by the child's parent. The district is also *not* required to conduct assessments if the parental request involves an issue other than continuing eligibility. In the case where a parent is requesting assessments for other than continuing eligibility, if the district chooses not to conduct the requested assessments, they would need to provide a Notice of Action Refused.

#### **Meeting Notification**

Notification is required for all meetings with respect to identification, evaluation, and educational placement of a child; and the provision of FAPE. Most of the requirements for notification have not changed under the reauthorization of IDEA 97. Districts must still take steps to ensure that one or both of the parents of a child with a disability are present at meetings mentioned above or are afforded the opportunity to participate. This requires

- 1. notifying the parents of the meeting early enough to ensure that they will have an opportunity to attend: and
- 2. scheduling the meeting at a mutually agreed upon time and place. This notification may be provided either verbally or in writing. In either case, the required components are the same and must be either accompanied by or followed up with a copy of the Procedural Safeguards.

All meeting notifications must contain the following:

- Purpose All anticipated purpose(s) for the meeting must be listed on the notification. For students age 14+, or younger if appropriate, the notification must indicate that a purpose of the meeting will be the development of a statement of the *transition services needs* of the student. For a student age 16+, or younger if appropriate, the notification must indicate that a purpose of the meeting is the consideration of *needed transition services*.
- **%** Time, date and location The notification must specify the time, date and location for the meeting. The time, date and location must be mutually agreed upon by both parties.
- Who will be in attendance The meeting notification must indicate the name and/or role of those who will be in attendance at the meeting. For students age 14+, and younger if appropriate, the notification must indicate that the student is being invited to the meeting. The notification must also indicate any other agency that will be invited to send a representative to the meeting.
- \*\* The parent is infomed of his/her right and the district's right to bring other individuals who have knowledge or special expertise regarding the child and that the determination of whether or not the individual has knowledge or special expertise is made by the inviting party.
- **%** In the case of an IEP meeting, Procedural Safeguards must be included with the Notification as discussed previously in this bulletin.

#### Notification of Transfer of Rights

One year prior to the student's eighteenth (18th) birthday, the public agency shall notify the student of their Rights under IDEA which will transfer to the student upon reaching the age of majority. Upon the student's 18th birthday, the district must notify both the student and the parents that those rights have transferred.

# Notice of Change of Placement and Notice of Change of FAPE

In Missouri, districts have always been required to provide a Notice of Action Change of Placement whenever a *significant* change was made in the type or amount of services provided to a student with a disability. While the term *significant* has not been specifically defined, districts have been advised to provide Notice whenever a service was added or removed, or whenever a

significant removal or change in the amount of time that a student with disabilities is with his/her non-disabled peers during the school day is determined necessary in order to provide FAPE. Previous guidance by the Department of Elementary and Secondary Education did not require districts to provide Notice every time that a change was made in the type or amount of services provided.

As a result of the State's monitoring by the Office of Special Education Programs (OSEP) and the Corrective Action Plan developed after the final report received from OSEP, it is now necessary for districts to provide Notice any time that the type or amount of services are changed on a student's IEP. The Department is not distinguishing between a Notice of Action Change of Placement and a Notice of Action Change of FAPE. Districts may choose to provide a Notice of Action Change of Placement for any changes in the type or

amount of services made on a student's IEP, or districts may choose to provide a Notice of Action Change of Placement as they have in the past whenever there is a *significant* change in the type or amount of services and then provide a Notice of Action Change of FAPE at other times. Whichever is chosen, Notice must now be provided *at any time* that the type or amount of services provided to a student with a disability is changed.

The chart below is included to give special education staff a handy reference for when Prior Written Notice or Notifications must be provided and what sort of Procedural Safeguards requirements accompany any given Notice or Notification.

As always, if you have compliance questions regarding Notices or Notifications or would like to obtain sample Notice or Notification forms, you may contact a Special Education Compliance supervisor by calling 573-751-0699 or visit our web site at: www.dese.state.mo.us/divspeced

| Step in the Special Education Process                                                                                                                        | Action Required                 | Action May Be |         | Provision of Procedural<br>Safeguards (PS) Requirement |                         |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------|---------------|---------|--------------------------------------------------------|-------------------------|
|                                                                                                                                                              |                                 | Verbal        | Written | Copy of PS                                             | PS Statement<br>on Form |
| Initial Referral                                                                                                                                             |                                 | ~             | ~       | V                                                      |                         |
| Initial Evaluation                                                                                                                                           | Notice of Action Intent/Consent |               | ~       |                                                        | <i>V</i>                |
| Refusal to Evaluate                                                                                                                                          | Notice of Action Refused        |               | ~       |                                                        | V                       |
| Student found ineligible                                                                                                                                     | Notice of Action Ineligibility  |               | ~       |                                                        | <b>✓</b>                |
| IEP Meeting (each meeting, including meeting to consider reevaluation)                                                                                       | Notification                    | <u> </u>      | ~       | V                                                      |                         |
| Initial Placement                                                                                                                                            | Notice of Action Intent/Consent |               | ~       |                                                        | <b>✓</b>                |
| Reevaluation without further assessments conducted                                                                                                           | Notification                    | <b>V</b>      | ~       |                                                        |                         |
| Reevaluation with assessments conducted                                                                                                                      | Notice of Action Intent/Consent |               | ~       | ~                                                      |                         |
| District accepts out-of-state evaluation report and diagnostic conclusion                                                                                    | Notice of Action                |               | ~       |                                                        | <i>'</i>                |
| District rejects out-of-state evaluation and diagnosis                                                                                                       | Notification of IEP Meeting to  | ~             | ~       | ~                                                      |                         |
|                                                                                                                                                              | Initiate Reevaluation           |               |         |                                                        |                         |
| Change of FAPE (any change in type or amount of services provided) [See Change of Placement below]                                                           | Notice of Action                |               | ~       |                                                        | ~                       |
| Change of Placement (any addition or removal of a service or<br>"significant" removal or reintegration with non-disabled peers<br>[See Change of FAPE above] | Notice of Action                |               | V       |                                                        | V                       |
| Graduation                                                                                                                                                   | Notice of Change of Placement   |               | V       |                                                        | V                       |
| District refuses services requested by parent                                                                                                                | Notice of Action                |               | ~       |                                                        | V                       |
| District proposes/refuses change in diagnosis                                                                                                                | Notice of Action                |               | ~       |                                                        | V                       |
| Transfer of parental rights (1 year prior to age of majority)                                                                                                | Notification                    | <b>✓</b>      | ~       |                                                        |                         |
| Request for Due Process (must be made by parent to DESE)                                                                                                     |                                 |               | ~       | (DESE provides)                                        |                         |
| Discipline                                                                                                                                                   | Notification                    | <u> </u>      | ~       | ~                                                      |                         |

**Note:** For those actions that require Prior Written Notice but DO NOT require provision of a copy of the Procedural Safeguards, the following statements must be included on the Prior Written Notice form:

- 1. A statement of the parent's protection under the Procedural Safeguards and a means by which a copy can be obtained, and
- 2. Sources for parents to contact to obtain assistance in understanding the provisions of the Procedural Safeguards.